

### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. CARDIN (for himself, Mrs. BOXER, Mr. BROWN, Mr. CARPER, Mrs. FEINSTEIN, Mr. HARKIN, Mr. HEINRICH, Ms. HIRONO, Mr. KAINE, Mr. LEAHY, Ms. MIKULSKI, Mr. SANDERS, Mr. SCHUMER, Mr. UDALL of New Mexico, and Mr. WARNER):

S. 1567. A bill to provide for the compensation of furloughed Federal employees; to the Committee on Homeland Security and Governmental Affairs.

### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. REID (for himself and Mr. MCCONNELL):

S. Res. 264. A resolution to authorize testimony, documents, and representation in *State of Florida v. Lawrence, Denny, & Scarbrough*; considered and agreed to.

### ADDITIONAL COSPONSORS

S. 462

At the request of Mrs. BOXER, the name of the Senator from Massachusetts (Mr. MARKEY) was added as a cosponsor of S. 462, a bill to enhance the strategic partnership between the United States and Israel.

S. 653

At the request of Mr. BLUNT, the name of the Senator from Kansas (Mr. ROBERTS) was added as a cosponsor of S. 653, a bill to provide for the establishment of the Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia.

S. 727

At the request of Mr. MORAN, the names of the Senator from Maine (Ms. COLLINS) and the Senator from Wyoming (Mr. ENZI) were added as cosponsors of S. 727, a bill to improve the examination of depository institutions, and for other purposes.

S. 822

At the request of Mr. LEAHY, the name of the Senator from Ohio (Mr. PORTMAN) was added as a cosponsor of S. 822, a bill to protect crime victims' rights, to eliminate the substantial backlog of DNA samples collected from crime scenes and convicted offenders, to improve and expand the DNA testing capacity of Federal, State, and local crime laboratories, to increase research and development of new DNA testing technologies, to develop new training programs regarding the collection and use of DNA evidence, to provide post conviction testing of DNA evidence to exonerate the innocent, to improve the performance of counsel in State capital cases, and for other purposes.

S. 1158

At the request of Mr. ENZI, the name of the Senator from Mississippi (Mr.

COCHRAN) was added as a cosponsor of S. 1158, a bill to require the Secretary of the Treasury to mint coins commemorating the 100th anniversary of the establishment of the National Park Service, and for other purposes.

S. 1503

At the request of Mr. DURBIN, the names of the Senator from New York (Mr. SCHUMER) and the Senator from North Carolina (Mr. BURR) were added as cosponsors of S. 1503, a bill to amend the Public Health Service Act to increase the preference given, in awarding certain asthma-related grants, to certain States (those allowing trained school personnel to administer epinephrine and meeting other related requirements).

S. 1557

At the request of Mr. CASEY, the name of the Senator from Minnesota (Mr. FRANKEN) was added as a cosponsor of S. 1557, a bill to amend the Public Health Service Act to reauthorize support for graduate medical education programs in children's hospitals.

S. 1561

At the request of Mr. HARKIN, the name of the Senator from North Carolina (Mr. BURR) was added as a cosponsor of S. 1561, a bill to amend the Public Health Service Act to improve provisions relating to the sanctuary system for surplus chimpanzees.

S. 1564

At the request of Mr. BOOZMAN, his name was added as a cosponsor of S. 1564, a bill making continuing appropriations for veterans benefits and services in the event of a Government shutdown.

### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CARDIN (for himself, Mrs. BOXER, Mr. BROWN, Mr. CARPER, Mrs. FEINSTEIN, Mr. HARKIN, Mr. HEINRICH, Ms. HIRONO, Mr. KAINE, Mr. LEAHY, Ms. MIKULSKI, Mr. SANDERS, Mr. SCHUMER, Mr. UDALL of New Mexico, and Mr. WARNER):

S. 1567. A bill to provide for the compensation of furloughed Federal employees; to the Committee on Homeland Security and Governmental Affairs.

Mr. CARDIN. Mr. President, I rise to introduce the Federal Employee Retroactive Pay Fairness Act. I am pleased to have Senators BOXER, BROWN, CARPER, FEINSTEIN, HARKIN, HEINRICH, HIRONO, KAINE, LEAHY, MIKULSKI, SANDERS, SCHUMER, UDALL (NM), and WARNER as original co-sponsors. This bill is a companion bill to legislation Representative JIM MORAN introduced in the House of Representatives, H.R. 3223. The bill is simple and straightforward. It requires that all Federal workers furloughed as a result of the lapse in appropriations that began last night at midnight receive their pay retroactively as soon as is practicable. It is the right thing to do. It is the fair

thing to do. Federal workers didn't cause this shutdown. Federal workers don't want this shutdown. They are dedicated public servants who simply want to do their jobs on behalf of the American people. They shouldn't suffer because so-called Tea Party Republicans, mostly in the House of Representatives, suffer from the delusion that shutting down the Federal Government will somehow prevent the Affordable Care Act from being implemented.

As the Congressional Research Service has reported, in "historical practice", Federal workers who have been furloughed as a result of a shutdown have received their pay retroactively "as a result of legislation to that effect". The language in our bill is the language used to provide pay retroactively to workers furloughed in the Newt Gingrich-led shutdowns in 1995 and 1996; that language was contained as part of section 124 of P.L. 104-56 (109 STAT. 553).

Mr. President, Federal workers already have endured a 3-year pay freeze and "contributed" over \$90 billion to deficit reduction. That was before sequestration hit. On top of the pay freeze, hundreds of thousands of Federal workers have been furloughed because of sequestration. Their pay hasn't just been frozen; it has been cut. They have had fewer resources to carry out their missions and administer the programs they are responsible for.

Now, upwards of 800,000 Federal workers are being furloughed, again, and the rest of federal workforce is being compelled to work without pay. And Republicans are threatening that there won't be any retroactive pay. This is happening to hardworking, patriotic public servants, mostly middle class and struggling to get by like so many other Americans. Enough is enough.

Increasingly, Federal workers are asked to do more with less. According to the Office of Management & Budget, the size of the Federal civilian workforce relative to the country's population has declined dramatically over the last several decades. In the 1950s and 1960s, there were, on average, 92 Americans for every Federal worker. In the 1980s and 1990s, there were 106 Americans for every Federal worker. By 2011, the ratio had increased to 145 Americans for every Federal worker.

Since the 1950s and 1960s, the U.S. population has increased by 76 percent and the private sector workforce has surged 133 percent, but the size of the Federal workforce has risen just 11 percent. Relative to the private sector, the Federal workforce is less than half the size it was back in the 1950s and 1960s. Now it just got smaller by another 800,000 workers overnight because of Republican action regarding the fiscal year 2014 continuing resolution.

The picture that emerges is one of a Federal civilian workforce whose size has significantly shrunk compared to the size of the U.S. population it